## Message Text

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INFO OCT-01 ISO-00 SAB-02 CIAE-00 DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 CPR-01 /064 W

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R 072130Z SEP 77 FM AMEMBASSY PANAMA TO SECSTATE WASHDC 3576 INFO PANCANAL USCINCSO

CONFIDENTIAL PANAMA 6468

E.O. 11652: GDS TAGS: PINT, PBOR, PN

SUBJECT: PLEBISCITE ON PANAMA CANAL TREATY

1. LUIS CARLOS NORIEGA, PRESIDENT OF THE ELECTORAL TRIBUNAL, TOLD EMBASSY POLITICAL COUNSELOR SEPTEMBER 6 THAT THE LIKE-LIEST DATE FOR THE PLEBISCITE IS NOVEMBER 20. HE SAID HE WAS RECOMMENDING THAT DATE, BUT DID NOT KNOW WHETHER IT WOULD BE ACCEPTED. ON A CONFIDENTIAL BASIS, HE SUPPLIED A COPY OF THE DRAFT LAW WHICH HE HAS FORWARDED TO THE LEGISLATIVE COMMISSION. (WE WILL REPORT ON THIS IN DETAIL ONCE THE LAW HAS BEEN PROMULGATED.)

2. NORIEGA SAID THAT HIS BIGGEST PROBLEM ARISES FROM THE LARGE NUMBER OF PANAMANIAN CITIZENS WITHOUT IDENTIFICATION CARDS (CEDULAS) WHICH WILL SERVE AS PROOF OF ELIGIBILITY TO VOTE. HE SAID THAT, OUT OF 925,000 ELIGIBLE VOTERS, ABOUT 80,000 HAVE NO CEDULA. NORIEGA SAID THAT HE WAS UNDERTAKING A CRASH PROGRAM TO GET CARDS TO ALL BEFORE A THE PLEBISCITE, BUT ESTIMATED THAT THERE WOULD STILL BE 50,000 WITHOUT CARDS WHEN THAT TIME COMES. HE SAID THAT PROVISION WOULD BE MADE FOR ALL ELIGIBLE PANAMANIANS TO VOTE REGARDLESS OF WHETHER THEY HAD CEDULAS. CONFIDENTIAL

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3. ACCORDING TO THE PANAMANIAN CONSITUTION IT IS THE "DUTY" OF ALL PANAMANIANS TO VOTE. IN EFFECT IT IS OBLIGATORY, AND NORIEGA'S DRAFT LAW INCLUDES PENALTIES FOR NON-VOTERS. BUT HE SAID THAT SANCTIONS HAVE NEVER BEEN ENFORCED AND DOUBTLESS WOULD NOT BE THIS TIME. ALL PANAMANIANS 18 YEARS OR OLDER ARE ELIGIBLE TO VOTE.

THE BALLOT WILL BE SECRET.

4. COMMENT: THE PANAMANIAN GOVERNMENT IS OBVIOUSLY GOING TO PULL OUT THE STOPS TO GET A BIG TURNOUT FOR THE PLEBISCITE. IN THE FIRST PLACE, ASSUMING THE VOTE IS FAVORABLE, THE BIGGER THE VOTE THE BIGGER THE POLITICAL FILLIP FOR TORRIJOS. AND SECOND, UNINTERESTED, UNSOPHISTICATED CITIZENS ARE EXPECTED TO SUPPORT THE GOVERNMENT MORE FAITHFULLY THAN POLITICAL LITERATES, WHO ARE MORE LIKELY TO BE DISPUTATIOUS OR COMMITTED TO OPPOSITION. GONZALEZ

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